

Pakistan Banks

Tuesday, March 5, 2024

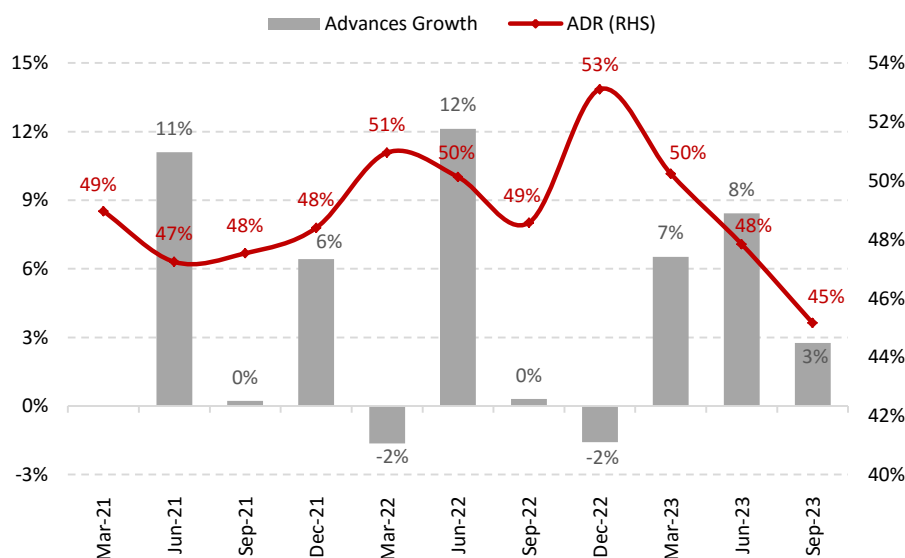
In his first speech, PM hints at regulations for the banking sector to promote SME and low income lending

- Since 2022, banks have been encouraged to increase the Advances / Deposits Ratio (ADR) through tax reform.
- Banking sector ADR rose from 48% to 53% between December 2021 and 2022, in order to avoid additional taxation. As of September 2023, ADR stands at 45% amid higher government borrowing from banks and reduced lending.
- While there is no ADR tax for 2024 yet, additional taxation in the form of punitive measures if SME/low-income lending targets are not met, could be introduced. Similar legislation exists in other countries.
- We believe regulators should take lessons from the Community Reinvestment Act 1977 in the US.

Background on Taxation on Bank Lending: Since 2022, banks have paid an additional tax on profit earned on investing in government securities. The tax has ranged from 49% to 55% if ADR falls below 50%, while banks paid the standard 39% tax if ADR was maintained at or above 50%. The banking sector saw 6% and 12% Q/Q advances growth in December 2021 and June 2022. This resulted in the industry ADR rising from 48% in December 2021 to 53% by December 2022.

The relatively risk free composition of banking sector assets is as much a function of the typical risk-averse nature of banks as it is of the government’s growing borrowing needs that are crowding out private sector lending.

Chart 1: Banking Sector Advances Growth & ADR



Source: BMA Research

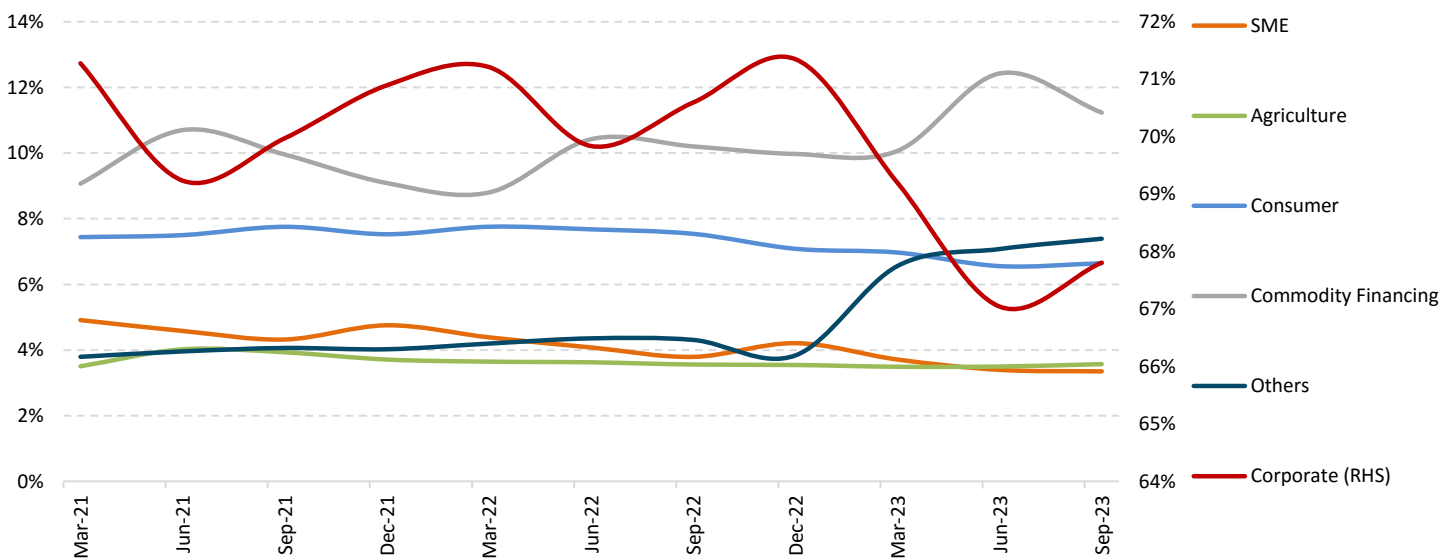
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Composition of Bank Lending: Currently, roughly 68% of bank lending is corporate. Commodity financing follows next at 11%. Consumer and SME lending forms just 7% and 3% of sector advances as of September 2023.

SME lending was 5% of the portfolio in March 2021. The drop in composition to 3% is as a result of an absolute decline in lending of 6%. In contrast, corporate lending has increased 32% during the same three year period.

During this period the CPI Index has increased 70%, from 143.6 to 244.1. Therefore in real terms, SME lending has declined 64% while corporate lending has declined 28%.

Chart 2: Banking sector advances composition



Source: BMA Research

A tax structure similar to the ADR tax is unlikely to be effective: Unlike the ADR tax, a similar structure with minimum thresholds for lending to SMEs and other prioritized sectors is unlikely to generate large tax revenues. This is because the portion of lending to SMEs, for example, is barely 3% and a 1-2% deviation from the threshold is unlikely to be meaningful in terms of overall taxation.

There is also the issue of banks boosting advances growth in December through short term measures to meet ADR thresholds and then reducing lending throughout the next year. This type of management was more evident in December 2021 than December 2022 (when the ADR ratio was already high)

The US Community Reinvestment Act 1977: We believe, a structure similar to the CRA Act in the US, is more likely to be effective in encouraging lending to priority sectors. The CRA Act is enforced by a tripartite banking regulatory committee that categorizes banks on a four point scale ranging from “Outstanding” to “Substantial Non-Compliance”. Banks that do not comply are subject to restrictions growth through limits on branch expansion, mergers and acquisitions...

... The passing of the CRA has been effective in forcing banks to lend to low-income households and a similar result could be achieved in Pakistan. By implementing qualitative restrictions on growth strategies, banks can be given time to develop strategies to diversify advances growth sustainably. This can also solve the problem of circumventing quantitative thresholds at December end, expressly for the purpose of managing tax liability.

Incentive remains to implement quantitative tax based measures to support the fiscal deficit: However, we highlight that recent banking regulation has been focused on short term tax based measures such as the ADR tax and the Windfall Tax on FX profits. It is debatable whether these are motivated by a genuine motivation to reform banking, support tax collection, or both.

In the current fiscal year, debt servicing is on trend to be PKR 1.0 TN higher than budgets. Going forward, current expenditures excluding debt servicing should rise even as debt servicing costs fall. Therefore, plugging the primary deficit remains a sticky problem.

We believe this increases the possibility of implementing quantitative measures on banks, or implementing regulations on both overall ADR and individual lending areas, in order to raise taxes and simultaneously move towards banking reform.

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Old rating system

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To arrive at our period end target prices, BMA Capital uses different valuation methodologies including

- Discounted cash flow (DCF, DDM)
- Relative Valuation (P/E, P/B, P/S etc.)
- Equity & Asset return based methodologies (EVA, Residual Income etc.)